

## Budget Operating Plans (BOPs) Training

FY 2022 – October V 1.0

## Training Topics (3-days)

- Budget Overview
- Budget Setup
- Accounting Classification Code Structure (ACCS)
- Funds Management
- Funds Control
- Allotments
- Super Pools
- Internal Funds
- Cost Accumulation
- Surcharges Overview
- FTEs & BOPs

- BOPs & Surcharges -NOAALink
- BOPs & Surcharges AGO Fee For Service (FFS)
- BOPs & Surcharges Pro Tech
- BOP Approval Process
- BOP Changes
- Changes and Budget Months
- Automatic Transfers
- Reimbursable BOPs

### NOAA Client Services Help Desk



- Budget Operating Plans (BOP)
- Reimbursable Agreements
- Summary Level Transfers (SLTs) & Document Level Adjustments (DLAs)
- Data Warehouse/Discoverer
- E2 Travel
- C.Request/C.Award (C.Suite)
- User Account requests
- FSD/CBS Web Site
  - Click on Help Desk link for additional info, phone numbers, etc.
  - Email: <u>ClientServices@noaa.gov</u>
  - Website:

https://www.corporateservices.noaa.gov/finance/FOFSD\_Home.html



## **Budget Overview**

## **Budget Overview**



- Budget Formulation
  - The process of determining resources needed to carry out it's programs, perform its mission and achieve strategic objects and goals. All coordinated with the U.S. Treasury Inspector General for Tax Administration (TIGTA) functional units, Treasury and the Office of Management and Budget (OMB).
- Budget Execution
  - The process of monitoring, adjusting and reporting on the current year's budget.
    - The reason for this class for BOPs

## **Budgetary Glossary**

# NOAR

#### Appropriation

- A law of Congress that provides an agency with budget authority.
- Appropriations are definite (a specific sum of money) or indefinite (an amount for "such sums as may be necessary").

#### Budget Authority

 Budget Authority is the federal government's legal authority to spend a given amount of money for a certain purpose, according to laws passed by Congress and signed by the president. (*The legal right to spend*)

#### Continuing Resolution (CR)

 A type of appropriations legislations that gives the federal agencies and programs to continue to operate until regular appropriations are enacted.

#### Expenditure

 Funds used by a business, organization, or corporation to attain new assets, improve existing ones, or reduce a liability. In other words, it's the use of a resource in the operations of a business. (Purchase of Goods/Services)

#### Fiscal Year

 Runs from October 1<sup>st</sup> of a given year through September 30<sup>th</sup> of the following year

#### Obligations

 Binding financial agreements entered into by the federal government. Examples of obligations include contracts and the hiring of federal workers. Obligations are part of the process of federal spending. The federal budget creates budget authority to spend money for certain programs; then those programs enter into obligations to spend that money; and finally the Treasury spends the money, which is known as outlays. (Legal agreement to purchase)

#### Program Activity

 a specific activity or project as listed in the program and financing schedules of the annual budget of the United States Government.

#### Undelivered Order (UDO)

- Money still being held on the obligation

## **Funds Definition**

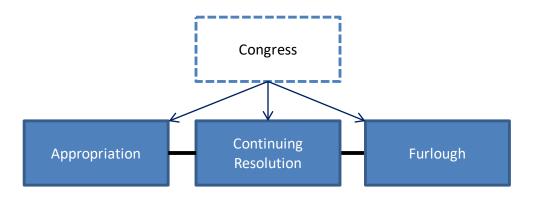
#### Direct Funds

- Any funding that is not reimbursable
- Given to us in the appropriation to spend immediately once set up

#### Reimbursable Funds

- Financed from offsetting collections received in return for goods or services provided or are received from offsetting collections from other Federal government accounts
- Two different types
  - Incoming
    - Others asking for us to do work for them and paying us
  - Outgoing
    - Us asking others to do work for us and paying them

## **Basics of Budget**



- Congress has to pass a budget by October 1<sup>st</sup>.
  - Gives us the appropriation to spend for the Fiscal Year
  - If not:
    - A continuing resolution is given OR
    - Furlough happens until CR or Appropriation

## **Types of Appropriations**

- Annual or Single Year Appropriation
- Multi-Year Appropriation
- Revolving Fund
- No Year Appropriations
- Expired Appropriation
- Closed Appropriation (Canceled)

## **Annual or Single Year**



- Annual Appropriations (also called fiscal year or 1-year appropriations) are for a specified fiscal year and are available for obligation only during that specified fiscal year
  - Funds expire after one year and are no longer available to incur new obligations
- Annual Appropriations retain the fiscal year identity and remain available for recording, adjusting and liquidating existing obligations and liabilities previously incurred
- Funds cancel two years after expiration and are no longer available for obligation or expenditure for any purpose and are returned to the U.S. Treasury

## Multi-Year



- Multiple Year Appropriations are available for obligation for a definite period in excess of one fiscal year.
  - The House alternates each fiscal year between 15-month and 27-month multi-year funding.
  - Funds expire based on the extended period of availability and are no longer available to incur new obligations
- Multiple Appropriations retain the fiscal year identity for the extended period and remain available for recording, adjusting and liquidating existing obligations and liabilities previously incurred
- Funds cancel two years after expiration and are no longer available for obligation or expenditure for any purpose and are returned to the U.S. Treasury

## **Other Types of Appropriations**

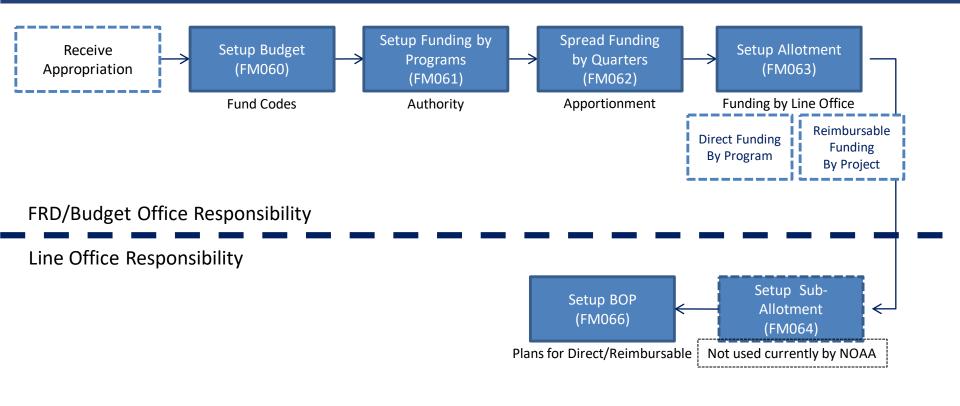
- **Revolving Fund:** Funds authorized by specific provisions of law to finance a continuing cycle of business-type operations.
  - Receipts are credited directly to the revolving fund as offsetting collections and are available for expenditure without further action by Congress.
- **No Year Appropriations**: Appropriations available for obligations for an indefinite period of time without fiscal year limitation.
  - They are available until they are used up.
- **Expired Appropriation:** Appropriation or fund account in which the balance is no longer available for incurring new obligations because the time available for incurring such obligations has expired.
  - Funds may still be available for the recording and/or payment (liquidation) of obligations properly incurred.
- **Closed Appropriation (Canceled):** Appropriation or fund account in which the balance has been closed or canceled and is no longer available for obligation or expenditure for any purpose.



## **Budget Setup**

## **Budget Setup**





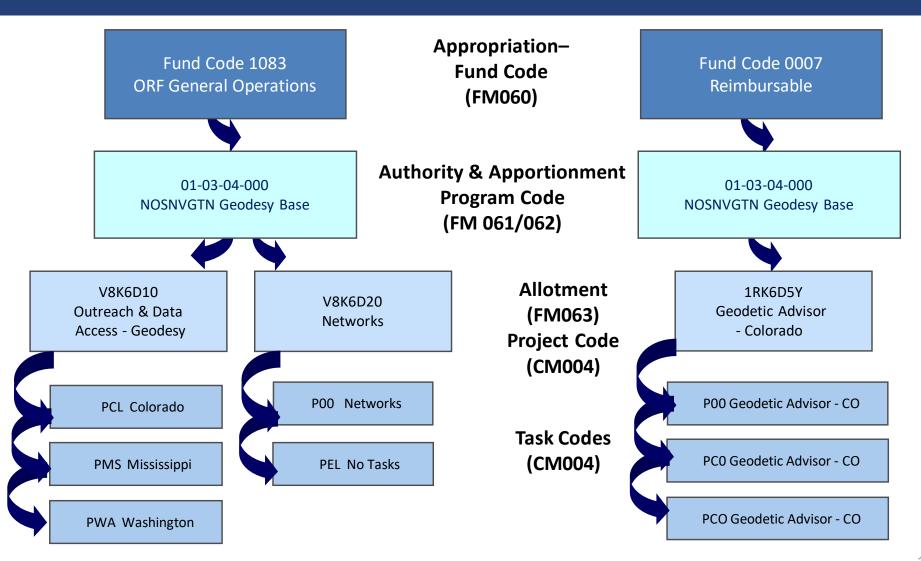
\*Amounts on higher level screens set limits for subsequent screens

\*Funds distributed can be less than amount available on preceding screen; sets new limit for subsequent screen(s) change

### Points to Understand about Budget Setup

- Authority
  - Program Codes set up in the Appropriation
  - Tracking for Congress
- Allotments
  - Think of them like a bank
  - Have the right accounting can be spent until nothing left
- Budget Operating Plans (BOPs)
  - Can't be done until the allotment is done
  - Think of them like Quicken/Quickbooks
    - Allow for planning but have no spending ability

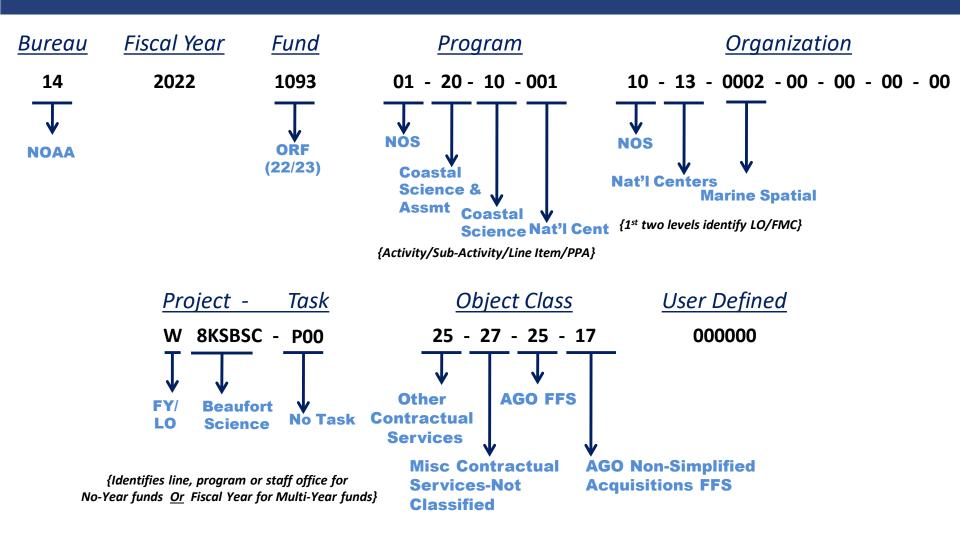
## **Budget Structure**





### Accounting Classification Code Structure (ACCS)

#### **CBS Accounting Classification Code Structure (ACCS)**



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### ACCS Broken out – Bureau

- Bureau
  - Main "offices" under the Department of Commerce
  - Defined in the ACCS by a number
    - National Oceanic and Atmospheric Administration (NOAA)
    - Bureau of Industry and Security (BIS)
    - Economic Development Agency (EDA)

<u>Bureau</u>	<u>Bureau</u>	<u>Bureau</u>
14	13	20
$\overline{\mathbf{V}}$	$\overline{\mathbf{V}}$	$\mathbf{I}$
NOAA	BIS	EDA



### ACCS Broken out – Fiscal Year

- The year of the actual intent to purchase.
  - Date here must fall within the appropriation timelines
    - i.e. FY2022
       Appropriation Dates
       (01-Oct-2021 through
       30-Sep-2022)

<u>Fiscal Year</u>	<u>Fiscal Year</u>		
2022	2021		

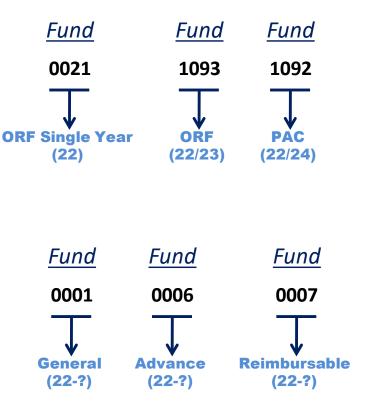


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### ACCS Broken out – Fund Code

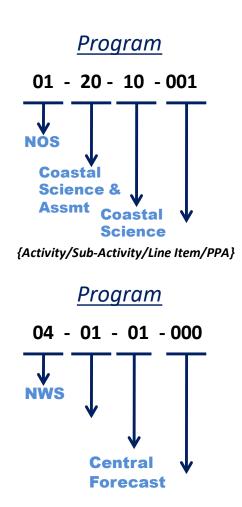
- Various Types
  - Single Year
    - Only good for that time frame
      - 1 Year
  - Multi-Year
    - Above and Beyond Single Year
      - Operations, Research and Facilities (ORF) = 2 years
      - Procurement Acquisitions and Contracts (PAC) = 3 years
  - No Year
    - Good until the money is used up



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### ACCS Broken out – Program Code

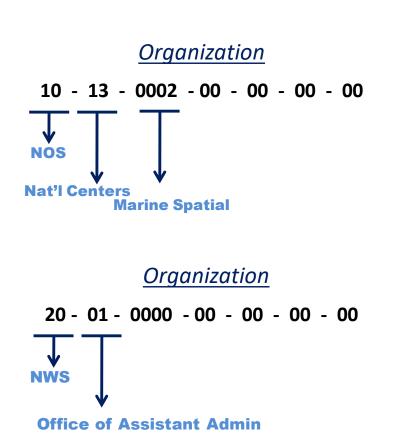
- Four positions
- Three of Four positions part of the appropriations
  - Activity
  - Sub-activity
  - Line Item
- Position 4 is Bureau unique
  - Program, Project and Activity (PPA)
- Tied to Fund Code and Project Codes in Budgeting





### ACCS Broken out – Organization

- Ties to the National Finance Center (NFC) Organization Code Structure
- NOAA designated
  - Org1 as Line Office (LO)
  - Org 2 as Financial Management Center (FMC)
- Each position representative to an office, division, branch etc.
  - Any position that doesn't have a number must be zero filled



#### Organization Code Structure Level 1 -- Line Office

#### <u>NOAA (14)</u>

- 01 Office of the Under Secretary
- 05 Office of Administration
- 06 NOAA Finance & Administration
- 08 NOAA Marine & Aviation Operations
- 09 Systems Acquisition Office
- 10 National Ocean Service
- 20 National Weather Service
- 30 National Marine Fisheries Service
- 40 National Environmental Satellite, Data & Information Service
- 50 Office of Oceanic & Atmospheric Research

#### <u>BIS (13)</u>

- 40 Office of the Under Secretary
- 41 Director of Administration
- 42 Export Administration
- 43 Office of Assistant Secretary for Export Enforcement
- 44 Office of Assistant Secretary for Export Administration

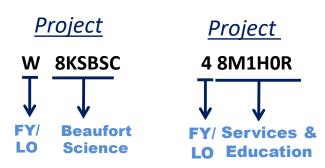
#### EDA (20)

01	Philadelphia		
04	Atlanta	07	Seattle
05	Denver	08	Austin
06	Chicago	99	HQs

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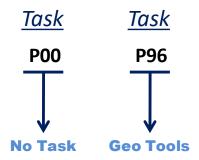
### ACCS Broken out – Project Code

- Seven positions
  - First position
    - Tells you at a glance
      - Multi-year (Alpha Character)
      - No-Year (Number)
  - Other positions are based upon finding type
    - <u>https://www.corporatese</u> <u>rvices.noaa.gov/finance</u> /projtaskdwnld.html
- Most Reports only go to this level



### ACCS Broken out – Task Code

- Three digit code
  - Combo of:
    - Numbers
    - Alpha
    - Alpha Numeric
- Tied to the Project Code
  - Can have many tasks to project code
- Used by Budget people in the LO/FMC to keep track of money
- Default one is usually P00



### **Project – Task Effective Dates**

- End Dates -- set for each task to avoid incurring further obligations
  - Reimbursable projects reaching completion
  - Projects linked to programs no longer in budget structure
  - Period of availability for multi-year fund expires
- Included on Project and Task lookups on the CBS website
  - <u>http://www.corporateservices.noaa.gov/finance/dblookups.html</u>

Task Effective Dates		Valid During	
Begin	End	FY	Period of Time
Oct 1, 2021	Blank	2022	2022 and subsequent years
Oct 1, 2021	Sep 30, 2022	2022	All of FY 2022
Jan 1, 2022	Sep 30, 2022	2022	All of FY 2022
Oct 1, 2021	Sep 30, 2023	2022-2023	2022-2024; not valid for 2024 and beyond

Note: If a task is valid for any part of the fiscal year, it is valid for the entire year.

### Project Code Maintenance Screen {CM004}



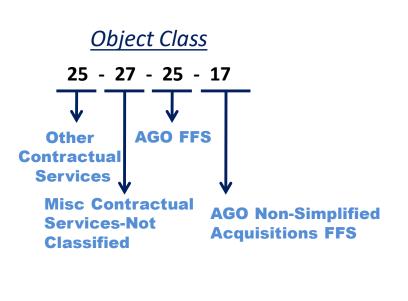
#### Project/Task Code Form & Procedures

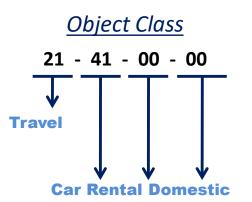
http://www.corporateservices.noaa.gov/finance/projtaskdwnld.html

Project Code Maintenance (CM004 VER-4.2.0.319)	)			
Interface OMAO0 Bureau Code 1 Name Project Code W8A2AXP Title Type GEN Descr Fund Code 1093 Title Program 10 -03 -01 -000 Name D/R Flag D Eff Dates WIP	NOAA           NOAA SHIP OKEANOS EXPLORER           GENERAL FUND           NOAA ORF 1322/231450           MARINE OPERATIONS & MAINTENANCE           s         01-OCT-2021           N         Fixed           N         Fixed			
Codes: Fields of Science 33 NSF Project Leader RDML ANITA LOPEZ Manager 999999 NO SPECIFIC EMPLOYEE Admin 999999 NO SPECIFIC EMPLOYEE		Task COVID 19 RELATED	Title Begin	ve Dates End Notes 30-SEP-2023 <
Project: Created by Organization 08 - 08 - 00 Base/Non-Base B Funding Source Org Prior Code V8A2AXP Budget in Tasks < > Category <	ganization 08 - 02 - 0001 - 00 - 00 - 00 - 00	Flags: BE Y PR Y PO Active: Status Y Date 28-J	Y     AP     Y     AR     Y     GJ     Y     LB     Y       UUL-2021     Accept     Cancel	
Approval: Y By BUDGET OFFICE	28-JUL-2021 Active: Status Y 28-JUL-2021			28

### ACCS Broken out – Object Class Code

- Four positions
  - All four positions can be filled in
  - Just two positions can be filled in
- Representative by code on what's being purchased
- Can look up codes:
  - Discoverer Reference
     Workbook
  - <u>https://www.corporateservices.noaa.</u> <u>gov/finance/objectclasses.html</u>







### **Object Class 3<sup>rd</sup>/4<sup>th</sup> positions**

- AGO Fee For Service (FFS) Non Simplified (Over \$250,000)
  - Object class ends in 25-17
  - Ex: 25-27-25-17
- AGO FFS Simplified (250,000 or less)
  - Object class ends in 25-35
  - Ex: 26-18-25-35
- NOAALink (IT/Technical Equipment/Services)
  - Object class ends in 00-11
  - Ex: 31-23-00-11
- Pro-Tech (Professional Technical Services)
  - Object class ends in 26-03
  - Ex: 25-27-26-03
- No Fees
  - Object Class ends in 00-00
  - 21-40-00-00

### ACCS Broken out – User Defined Code

- For NOAA
  - This will always be zeroes



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### **Funds Management**

## Basis of Funds Management

- Federal Principals of Appropriation Law
  - Time
    - The obligation/expenditure must occur within the time limits applicable to the appropriation
      - The purchase must fall within the timelines of the money
        - » i.e. 01-October-2020 through 30-September-2020

#### – Purpose

- The purpose of the obligation/expenditure must be authorized does it fall within what Congress intended the funds be used for?
  - The purchase has to fall within what the appropriation states on what to use the money on

#### – Amount

- The obligation/expenditure must be within the amounts Congress has established.
  - Can not go over the amount that was given to us

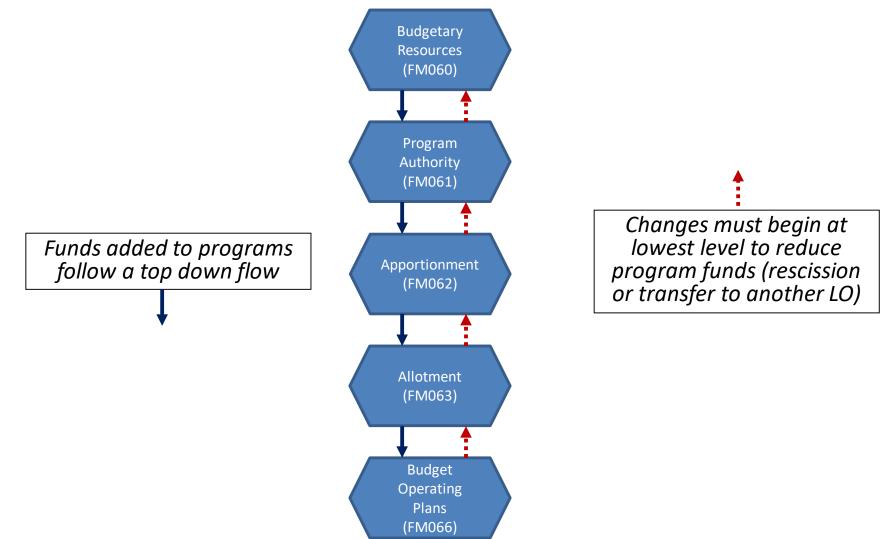
## Funds Management Cont'd

- Budget Execution Governed by:
  - Office of Management and Budget Circular A-11
    - Provides specific instructions, guidelines, and regulations associated with preparing, submitting, and executing the budget.

#### - Anti-deficiency Act

- We cannot spend more money than we have; we cannot spend the money before we have it; and we cannot augment/increase our funding level without specific authorization.
- The concept of augmentation also prohibits us from moving money from one budget line to help cover a shortfall in another budget line.

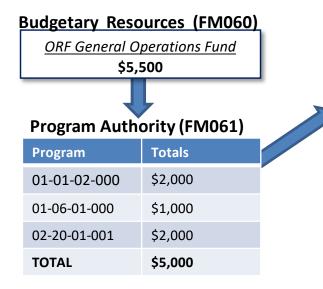
## **Funds Management Flow**



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### Funds Management Example -Budget Office





**Apportionment (FM062) Program (first position)** 3<sup>rd</sup> Qtr 1<sup>st</sup> Qtr 2<sup>nd</sup> Qtr 4<sup>th</sup> Qtr Total \$1,000 \$3,000 01 \$1,000 \$500 \$500 02 \$O \$1,000 \$500 \$500 \$2,000 Allotment (FM063) FMC 10-10 1<sup>st</sup> Qtr 2<sup>nd</sup> Qtr 3<sup>rd</sup> Qtr 4<sup>th</sup> Qtr **Total** Program 01-01-02-000 \$500 \$500 \$500 \$500 \$2,000 Program 01-06-01-000 \$0 \$250 \$250 \$500 \$1,000 Program 02-20-01-001 \$0 \$1,000 \$500 \$500 \$2,000 Budget Operating Plan (FM066)

budget operating rian (riviooo)				
FMC 10-10 Prgm 01-01-02-000	Oct	Nov	Dec	1st Qtr Total
Labor	\$100	\$100	\$100	\$300
Benefits	\$20	\$20	\$20	\$60
Other	\$80	\$20	\$40	\$140
TOTAL	\$200	\$140	\$160	\$500



### **Funds Control**

# **Funds Control**



- Funds Management creates resources
- Funds Control establishes limits for use of funds
  - Established for each fund each FY
    - ACCS level is used
- Funds Balance Table
  - Determines funds availability when recording obligations

### **Dimensions of Funds Control**

- Funds Control is at:
  - Allotments
- ACCS Level Checked for Funds Availability

   Direct Funds
  - Fund; Line Office-FMC (Org 1&2); Program 1-4 - 1083; 50-01; 03-01-01-001
  - Reimbursable
    - Fund; Line Office-FMC (Org 1&2); Program 1-4; Project
       0006; 20-40; 04-02-01-000; 5TRN5RA
- Funds Control Compares:
  - Total Obligations to Funds Available

#### Funds Control – Allotments Example #1

	Fund / Program	1 <sup>st</sup> (		
FMC		Allotment by FMC & Program	Budget Operating Plan	Purchase Order
20-10	0001 04-04-01-001	5,000	4,000	
20-10	0001 04-04-01-002	10,000	5,000	10,000 🗸
20-20	0001 04-04-01-002	2,000	2,000	
	Total	17,000 12,000		

- FMC 20-10 attempts to process a \$10,000 Purchase Order for Program 04-04-01-002
  - $\gg$  Transaction will be accepted by the system
    - FMC 20-10 allotment for Program 04-04-01-002 is \$10,000
    - > Obligation is within the FMC allotment

#### Funds Control – Allotments Example #1a



	Fund / Program	1 <sup>st</sup> (		
FMC		Allotment by FMC & Program	Budget Operating Plan	Purchase Order
20-10	0001 04-04-01-001	5,000	4,000	
20-10	0001 04-04-01-002	10,000	5,000	10,001 🗵
20-20	0001 04-04-01-002	2,000	2,000	
	Total	17,000 12,000		

- FMC 20-10 attempts to process a \$10,001 Purchase Order for Program 04-04-01-002
  - $\gg$  Transaction will <u>not</u> be accepted by the system
    - FMC 20-10 allotment for Program 04-04-01-002 is \$10,000
    - > Obligation exceeds the FMC allotment for this program

### Funds Control – Allotments Example #2

LO	Program	Project	Allotment by Line Item & Project	Purchase Order
20-10	0007 04-02-01-000	4RM2LA7	2,000	
20-20	0007 04-02-01-000	4RM2LA7	3,000	3,001 ×
20-20	0007 04-02-01-000	4RM2LAT	4,000	
		Total	9,000	

- FMC 20-20 attempts to process a \$3,001 Purchase Order for Project 4RM2LA7
  - $\gg$  Transaction will <u>not</u> be accepted by the system
    - Allotments for Project 4RM2LA7 total \$5,000 but only \$3,000 is allotted to FMC 20-20
    - Obligation exceeds their available funds for the project

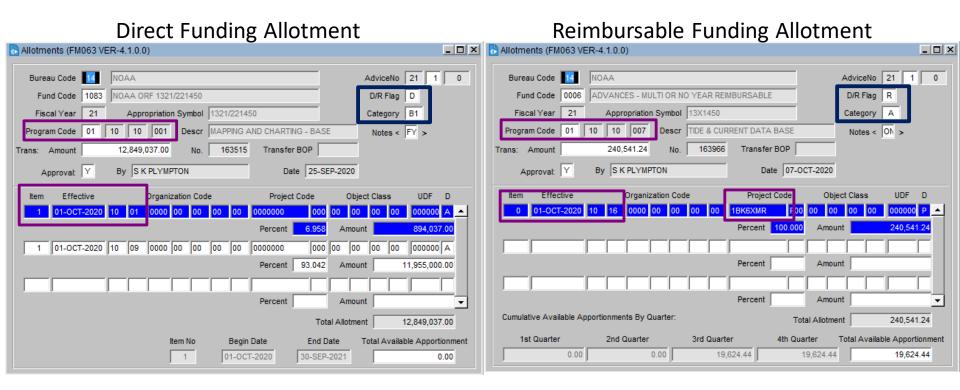


#### Allotments & Budget Operating Plans (BOPs)

## **Allotment Overview**

- Funding for Organizations (LO/FMC)
  - Allotted by Quarters
  - Setup by
    - Program (Direct)
      - Category B
    - Project (Reimbursable)
      - Category A
- Amounts Allotted by
  - Item number & Effective Dates
- Allotment Pools consist
  - Item Number, Effective Date, Organization & Amounts
- BOPS use allotment pools
  - To associate to their BOPs
    - Making sure there are enough funds for the plan
  - To do a funds check
    - When making changes to the plan

## Allotment Screen – FM063



Fund; Line Office-FMC (Org 1&2); Program 1-4

Fund; Line Office-FMC (Org 1&2); Program 1-4; Project

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### **Quarterly Allotments**





2,500			Oct 1, 2021 (Funds available: Oct. 1 - Sep. 30)
	2,500		Jan 1, 2022 (Funds available: Jan. 1 - Sep. 30)
		2,500	Apr 1, 2022 (Funds available: Apr 1 - Sep. 30)
			2,500 Jul 1, 2022 (Funds available: Jul. 1 - Sep. 30)

### Budget Operating Plans (BOPs)

- NOAR
- Budget Operating Plan Screen (FM066) is used to plan for obligation of resources
  - Like Quicken or Quickbooks
- Represent the lowest level of budget planning within CFS
- Planned monthly for each Object Class
   Must use the first day of the month
- Amounts may be entered as dollars and cents
- Can not be entered until Allotment is done
   Aka money in the bank



# Super Pool

## Super Pool



- BOP screen
  - Rolls up all allotment pools with the same ACCS into a super pool
- Effective Date on BOP Detail
  - Determines which allotments are included in the super pool for each Object Class
- Plans
  - Cannot exceed the available super pool balance
    - Data Warehouse BE521D report shows allotment and super pool balances

### Super Pool Concept

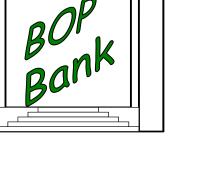


<u>Oct</u> 2,500	Quarter <u>Jan</u> 2,500	ly Allotments <u>Apr</u> 2,500	<u>Jul</u> 2,500
<u>Effective Date</u> October 1	<u>AI</u>	<u>lotments</u>	Cumulative Super Pool \$ 2,500
January 1	(Oct +	Jan)	\$ 5,000
April 1	Υ.	Jan + Apr)	\$ 7,500
July 1	(Oct +	Jan + Apr + Jul)	\$10,000

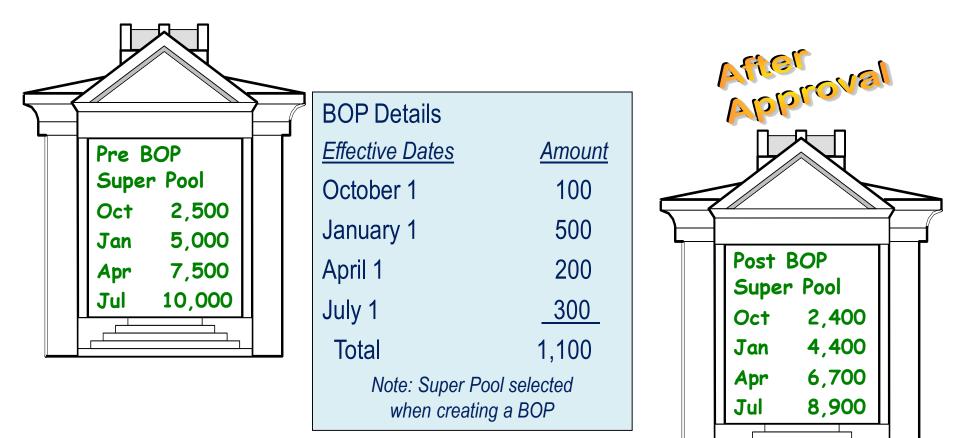
### Super Pool & BOPs



BOP <u>Effective Date</u>	<u>Allotments</u>	Cumulative Super Pool	
October November December	1 <sup>st</sup> Qtr	\$ <b>2,500</b>	
January February March	2 <sup>nd</sup> Qtr	\$ 5,000	
April May June	3 <sup>rd</sup> Qtr	\$ 7,500	
July August September	4 <sup>th</sup> Qtr	\$10,000	



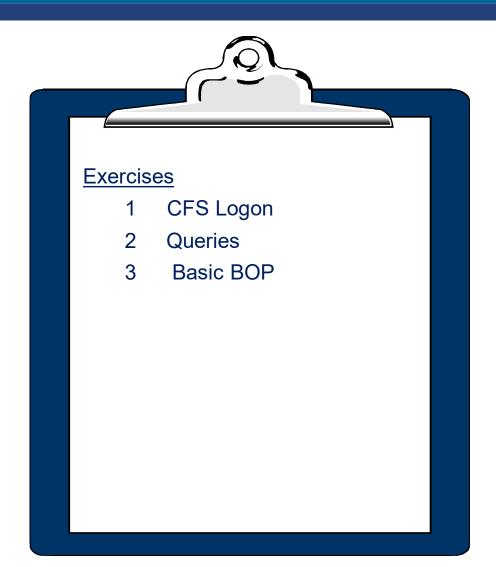
# **BOP Effects on Super Pool**



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#### **Internal Funds**

# **Internal Fund Concept**

- Internal Fund
  - Represents estimate of overhead services
    - Direct & Reimbursable Funds
  - Contains no "real" appropriation authority
- Internal Fund "Costs"
  - Indirect costs of activities which benefit multiple funds
  - Costs which cannot be equitably charged to a specific fund and/or organization
  - Internal Fund cost categories (Surcharges):
    - Leave Surcharges
      - Reimbursable Leave Surcharge
      - Reimbursable Employer Contribution to Employee Benefits
      - NOAA Corporate Cost
      - LO Overhead\*
      - FMC Overhead\*
      - Reimbursable Rent
    - AGO Surcharges
      - NOAALink\*\*
      - AGO Fee For Service+
      - ProTech+\*

- \*= applied to Direct & Reimbursable Funds
- \*\*= applied to IT object classes
- += applied to any AGO object classes
- +\* = applied to AGO professional/technical services

### Internal Funds Concept (Cont'd)



- All funds distributed to operating programs
  - Programs are charged with overhead services
    - Overhead Service Rates applied to labor charges
      - Exception:
        - » AGO Fees
          - NOAALink
          - AGO FFS
          - ProTech
      - Direct Funds
        - » No longer using Leave(11-60) or Employee Contribution (12-10)
          - Doesn't mean you shouldn't plan for any FERS(12-36)/CSRS (12-31)/BRS (12-27) costs.

# **Internal Fund Process**



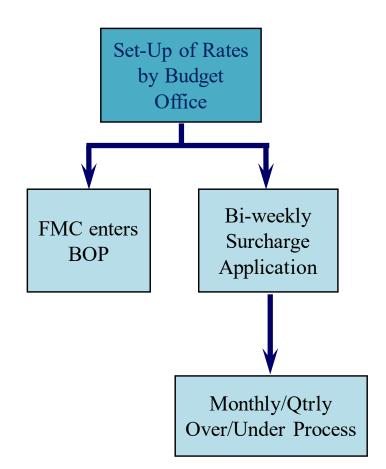
- Budget Operating Plans include estimates for indirect costs
- Overhead surcharge rates applied to specific object class codes (labor or AGO fees) for direct and reimbursable programs
  - Obligations to operating programs
  - Offsets (income) to Internal Fund
- Internal fund expenses reconciled to income at end of a reporting period
  - All Internal Fund costs must be distributed
  - Over/Under distribution compares actual costs to applied surcharges
  - Internal fund costs must be offset by initial surcharge plus adjustments from over/under process
  - Internal fund obligations fully reflected as overhead obligations in operational programs
- Rates are reviewed and adjusted as necessary



#### **Cost Accumulation**

# **Cost Accumulation Process**

- NOAA Budget works with LO & FMC to determine rates
- BOP generates surcharges based on established rates when plan is entered
- Rates applied to labor obligations on a bi-weekly basis
- Over/Under process compares income and expenses in order to redistribute difference (+ or - ) to operating programs



#### **Cost Accumulation Process -Example**

Internal Fund	<u> Plan</u>	Actual	Over/Under
Leave Ceiling	1,000		
Leave Expense 09WLV81		700 <sup>1</sup>	
Leave Surcharge Offset/Income 09WLOFF		<b>500</b> <sup>2</sup>	
Difference/Redistribution			-200 <sup>3</sup>
Operating Fund			
Project A:			
Labor 11.10	2,000	<b>1,000</b> <sup>1</sup>	
Leave Surcharge (20%) 11.60.00.00	400	200 <sup>2</sup>	
Leave Surcharge O/U (20%) 11.60.89.99			<b>80</b> <sup>4</sup>
Project B:			
Labor 11.10	3,000	<b>1,500</b> <sup>1</sup>	
Leave Surcharge (20%) 11.60.00.00	600	300 <sup>2</sup>	
Leave Surcharge O/U (20%) 11.60.89.99			120 <sup>4</sup>
Subtotalss:			
Labor 11.10	5,000	<b>2,500</b> <sup>1</sup>	
Leave Surcharge (20%) 11.60.00.00	1,000	<b>500</b> <sup>2</sup>	
Leave Surcharge O/U (20%) 11.60.89.99			200 <sup>4</sup>

Actual Labor/Leave Expenses
 Application of O/H surcharges

3 Difference between Actual Expenses & Applied Overhead

4 Redistribution of Over/Under Difference

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## **Surcharges Overview**

## Leave Surcharges

- Direct Funds
  - Line Office Overhead
  - FMC Overhead
- Reimbursable Funds
  - Leave
  - Employer's Contribution
  - Line Office Overhead
  - FMC Overhead
  - NOAA Overhead
  - Reimbursable Rent

#### Leave Surcharge Template Codes

Description	Code	<b>Object Class Range Applied To</b>	Object Class
Leave **	XXXXLV XXXXVE *	11-10-00-00 thru 11-39-99-99	11-60
Employer's Contribution (Benefits) **	XXXXEC XXXXBE *	11-10-00-00 thru 11-39-99-99 & 11-60-00-00 thru 11-60-49-00	12-10
Line Office Overhead	XXXXLO/LN XXXXLE *	11-10-00-00 thru 11-99-99-99	77-88
FMC Overhead	XXXXOF XXXXFE *	11-10-00-00 thru 11-99-99-99	77-89
NOAA Overhead **	NOAREM NOAARE*	11-10-00-00 thru 11-99-99-99	77-87
Reimbursable Rent **	XXXXRR XXXXRE *	11-10-00-00 thru 11-99-99-99	23-19
Notes: XXXX = FMC	(Org 1-2) * Even yea	ars ** Only applies to I	Reimbursables

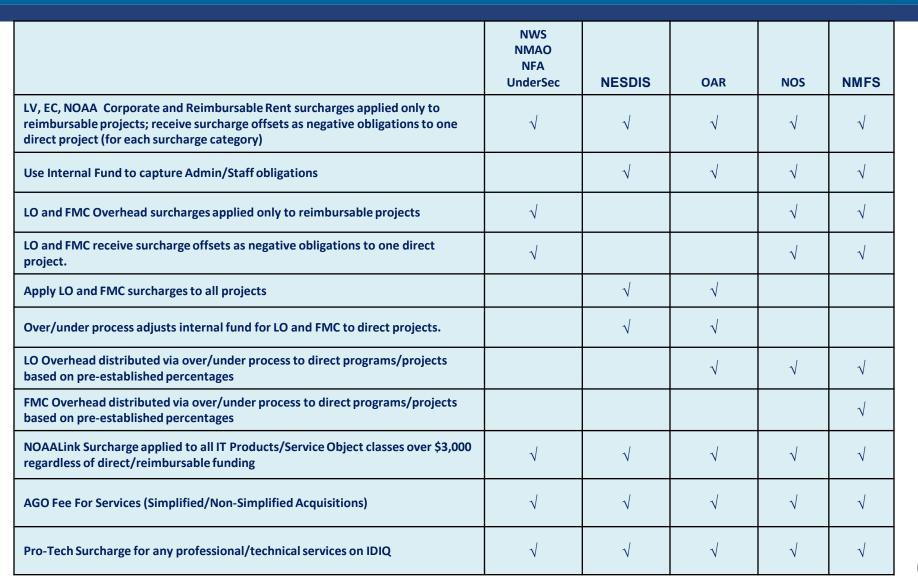
NORA

#### AGO Surcharge Template Codes

Description	Code	Object Class Range Applied To	Object Class
NOAALink	NOALNK NOLNKE *	Multiple IT Object Classes – ending in "0011"	77-11
AGO Non Simplified AGONS AGONSE*		Multiple Object Classes – ending in "2517"	77-12
AGO Simplified	AGOSA AGOSAE*	Multiple Object Classes – ending in "2535"	77-12
Pro-Tech	PROODD PROEVE*	Multiple Object Classes – ending in "2603"	77-13
Notes: X X X X = FMC {Org 1-2} * Even years ** Only applies to Reimbursables			

NOAA

#### **Funds Process & Surcharges**



## Surcharges & BOPs



- Rates established on Surcharge Maintenance Screen (GL011)
- BOP & Surcharges
  - Surcharges added on BOP Control Tab
    - Creates link between Control & Detail Tab
    - Use only those needed for that BOP delete the others
  - Applying Surcharges creates on Detail Tab
    - Create detail line for each surcharge with the proper object class
      - Make sure the allotment pool has been selected for each line
      - Make sure all expenses have been entered
    - Do<u>NOT</u> enter the surcharges manually
      - Allow the system to calculate.
    - Surcharges can be deleted and reapplied multiple times
      - Apply prior to sending for approval

# **Reports to View Surcharges**

- QR0083 BE Daily Transactions
  - To be run on the day the surcharges process
    - Report can not be run longer than 7 days.
- DW NOA118 Plan & Obligation Detail & B&E Query
  - To be run on the day after the surcharges process
    - Make sure DW Refresh was successful
- QR0097 FFS Surcharge Report
  - Export to txt file only
- Calendar with dates for Surcharges
  - <u>http://www.corporateservices.noaa.gov/finance/glinfo.</u>
     <u>html</u>



#### FTEs & BOPs

# **Definition of FTE**

NOAH

- Full Time Equivalent Employment
  - Is one employee with full or part-time or intermittent appointment
  - And the total number of regular hours worked by employees divided by the compensable hours applicable to each fiscal year
    - Not including overtime or holidays

## Planning FTEs - OMB Guidance

- OMB Circular No. A-11 Preparation, Submission and Execution of the Budget states the following:
  - Your Budget submission must identify the human capital management and development objectives, key activities, and associated resources that are needed to support agency accomplishment of programmatic goals.
  - Consistent with the general policy of making the most effective use of Government resources, each agency head will ensure close management of budgeted FTE levels for his or her agency.

#### Compensable Days/Hours per Fiscal Year

Years	<u>Days</u>	<u>Hours</u>
2019	261	2,088
2020	262	2,096
2021	261	2,088
2022	261	2,088
2023	260	2,080

Note: Agencies may compute FTE actuals using regular hours obtained from their payroll systems (normally based on 26 bi-weekly pay periods) and divided by a constant 2,080 hours

# **FTE Guidelines**



- Plan FTEs according to distribution of base pay for each month
- FTE Quantity should be entered for Labor Object Classes 11-10-00-00 through 11-39-99-99
  - Exception: FTEs are planned in a previous BOP, but labor costs increase/decrease
- Stronger emphasis is being placed on FTE analysis
  - Line and Staff Offices will be required to explain "deltas" between plan vs actuals to NOAA Management
- Purpose of the FTE plan

Ability to track FTE consumption against plans

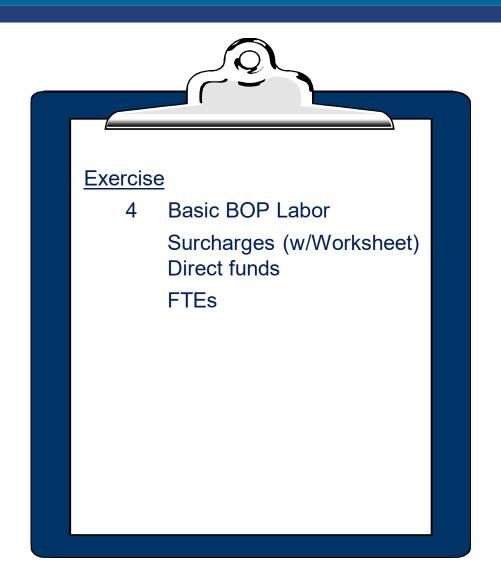
## **BOP Screenshot with FTEs**



Budget Operating	Plan Transaction S	creen (FM066 VER-3.0.	.0.3)			_ 0	×						
Budget Control	Budget Detail	Summary By Details	Summary By Object	cts									
Bureau Code 14 Fund Code 0005 Fiscal Year 21 Plan Change	Name NOAA Title ADVANCES Appropriation Symb			-	Trans No Transactio Budget Deta	Internal	1	0.3) Summary By	y Objects				
, change	te Code NONE	No   1 -   Corre	Effective Date	BM C	Percent	Amount	Unit	Qty 3	S Code	S Rate 0	bject Cla	ss Po	ol
rempia	le code prone	Conte	01-SEP-2021	12 A	2.703	5,000.00	FTE	.08		11	10 00	00 >	· 🔺
D/R Flag R	Category A	Reimb	01-AUG-2021	11 🖌	2.703	5,000.00	FTE	.08			10 00		
- ,	,		01-JUL-2021	10 A	2.703	5,000.00	FTE	.08			10 00		
Project	Task Program		01-JUN-2021	09 A	2.703	5,000.00	FTE	.08			10 00		
Unit FTE	· · · ·	.75	01-JAN-2021	04 A	2.703	5,000.00		.09			10 00		
Unit JFTE	Qty	.75	01-APR-2021	07 🖌	2.703	5,000.00		.08		11	10 00	00 >	
Trans Amount Total 185,010.00	1st Qtr	2nd Qtr	01-MAR-2021	Totals	2.703	5,000.00 185,010.00	FTE	.09		11 ly Surcharg		00 > te Surch	
Requester Ap	oproval By K BU	DGET	Transaction	1st Qtr		2nd Qtr	3rd	Qtr	4tł	n Qtr		Total 185,	010.00
Document Ap	proval	Approval Routing	Cumulative		0.00	61,670.00		61,670.00		61,670.00		185,	010.00
			2TRN5RA Begin Dat Object Desc		AN-2021	End Date		00 00 00 P-2021	00 00 Pool Ba		00 00 99,93	00 0	_









#### BOPs & AGO Surcharges NOAALink

# What is NOAALink?



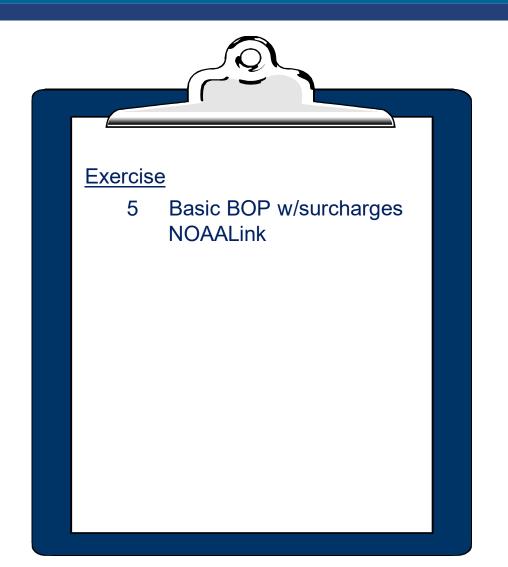
- A way to purchase IT infrastructure products and services across NOAA
- A method for consolidating and optimizing common IT services across NOAA
- A unique vehicle that streamlines the acquisition process

## **NOAALink & BOPs**

- Any IT services and/or product over \$3,500
  - Will have a 3% surcharge against the cost
    - Surcharge Code on Control Tab
      - NOALNK
      - NOLNKE (even year)
  - Must be accounted for in planning in Details
    - Example: \$50,000 X 3% = \$1,500
  - Object classes affected end in "0011"
    - Example: 31-23-00-11
    - Surcharge will be: 77-11-00-00
- Internal website (need known NOAA network)
  - https://sites.google.com/a/noaa.gov/noaalink/
- Problems/Issues:
  - email NOAALink.Help@noaa.gov
  - call 301-628-5700









#### BOPs & AGO Surcharges Fee For Service (FFS)

## What is AGO Fee For Service?

- On October 1, 2016 AGO started charging a fee for service on all contract actions.
  - The fee is be based upon the dollars obligated for each action.
    - Non-Simplified (Over \$250,000)
    - Simplified (\$250,000 or under)
- More information can be found:
  - <u>https://sites.google.com/a/noaa.gov/acquisition-grants/program-office-toolkit/acquisition-toolkit</u>

## AGO FFS & BOPs - Simplified

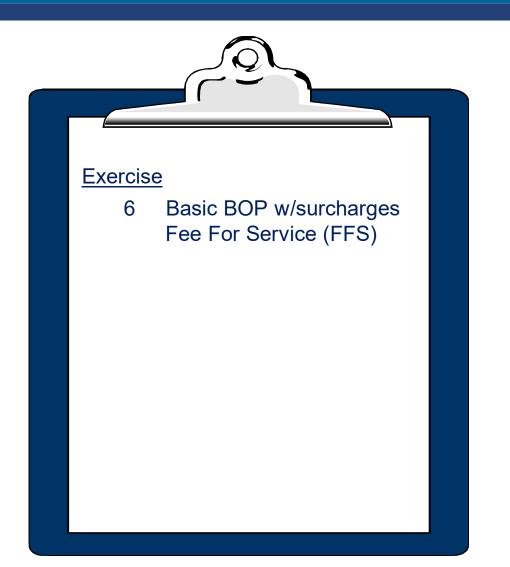
- Any AGO services that falls under the Simplified Acquisition (less than \$250,000)
  - Will have a 7% surcharge against the cost
    - Surcharge Code on Control Tab
      - AGOSA (odd year)
      - AGOSAE (even year)
  - Must be accounted for in planning in Details
    - Example: \$50,000 X 7% = \$3,500
    - Object classes affected end in "2535"
    - Example: 31-23-25-35
    - Surcharge will be: 77-12-25-35

# AGO FFS & BOPs (Cont'd)

- Any AGO services that falls under the Non-Simplified Acquisition (More than \$250,000)
  - Will have a 2% surcharge against the cost
    - Surcharge Code on Control Tab
      - AGONS
      - AGONSE (even year)
  - Must be accounted for in planning in Details
    - Example: \$350,000 X 2% = \$7,000
    - Object classes affected end in "2517"
    - Example: 31-23-25-17
    - Surcharge will be: 77-12-25-17









#### BOPs & AGO Surcharges ProTech

## What is ProTech?



ProTech is a suite of multiple-award Indefinite Delivery, Indefinite Quantity (IDIQ) contracts consisting of five Domains: Satellite, Ocean, Fisheries, Weather, and Enterprise Operations. These Domains will provide an industrial base of professional, scientific, and technical resources in support of the National Oceanic and Atmospheric Administration (NOAA) to include its Line and Staff Offices. The contracts may also be used by other Bureaus within the U.S. Department of Commerce (DOC), where applicable. The ceiling dollar amount for all orders under all ProTech Domains is \$3,000,000,000. There is one solicitation for each Domain and each solicitation will result in the award of multiple IDIQ contracts for the specific Domain.

## What is ProTech cont'd?

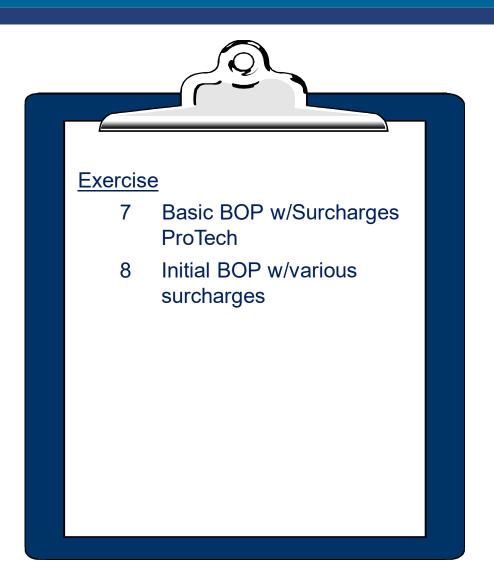
- NORR
- The overall objectives of the ProTech program are to:
  - Obtain high-quality professional and technical services
  - Develop an industrial base of partners
  - Develop and maintain performance-based contracts
  - Contribute to the NOAA mission
- More information can be found:
  - <u>http://www.protechservices.noaa.gov/index.php</u>

## What is ProTech cont'd?

- Started July 1, 2017
  - Will have a 3% surcharge against the cost
    - Surcharge Code on Control Tab
      - PROODD
      - PROEVE (even year)
  - Must be accounted for in planning in Details
    - Example: \$250,000 X 3% = \$5,000
    - Object classes affected end in "2603"
    - Example: 31-23-26-03
    - Surcharge will be: 77-13-26-03

#### Exercises







## **BOP Approval Process**

## **BOP** Approvals

- Minimum required for BOP: 2 levels of approval
  - Requester
    - Checks the approval box to send it to the approver
    - If have to re-route the document from one approver to another, it's done with the WF605 screen
  - Approver
    - Must fill out the approver worksheet found at this website: <u>http://www.corporateservices.noaa.gov/finance/budgetinfo.html</u>
      - Must be setup using WF001 screen
    - Will approve/reject using WF002 screen
- Approval Routing button on FM066 Screen
  - Available following requestor approval
  - Identifies where document is within approval chain
  - Displays rejection message if BOP is returned
  - Displays details for each approval level

## **BOP Approval – Funds Checking**

NOAR

- Restrictions on approving a BOP
  - Positive BOP -- system checks Allotment Pool Balances
    - Allotment and Super Pools
  - Negative BOP -- system checks for available funds
    - What's showing on the BOP
- No Money in either can result in message:

#### Insufficient Funds

#### BOP Funds Approval Example #1



#### Allotment = 1,000

BOP NO.	FMC1-1	FMC1-2	FMC1-3	Allotment Balance	Description
1-0	500			500	Initial BOP
2-0		200		300	Initial BOP
3-0			300	0	Initial BOP

On most Fund Codes (FC) the Allotment Distribution and Funds Control are at the FC, Program, FMC levels

**NOTE:** This example assumes that the fund control level is for organizations using the same allotment pool

#### BOP Funds Approval Example #2a



Scenario: FMC1-1 transferring \$100 to FMC1-3 and \$75 to FMC1-2

BOP NO.	FMC1-1	FMC1-2	FMC1-3	Allotment Balance	Description
1-0	500			500	Initial Target
2-0		200		300	Initial Target
3-0			300	0	Initial Target
1-1	-100			100	Fr. FMC1-1 to FMC1-3 for Project A

Allotment = 100

#### BOP Funds Approval Example #2b



BOP NO.	FMC1-1	FMC1-2	FMC1-3	Allotment Balance	Description
1-0	500			500	Initial Target
2-0		200		300	Initial Target
3-0			300	0	Initial Target
1-1	-100			100	Fr. FMC1-1 to FMC1-3 for Project A
4-0		75		25	Fr. FMC1-1 for Project B

Allotment = 25

#### BOP Funds Approval Example #2c



BOP NO.	FMC1-1	FMC1-2	FMC1-3	Allotment Balance	Description
1-0	500			500	Initial Target
2-0		200		300	Initial Target
3-0			300	0	Initial Target
1-1	-100			100	Fr. FMC1-1 to FMC1-3 for Project A
4-0		75		25	Fr. FMC1-1 for Project B
5-0			100	Insufficient Funds	Fr. FMC 1-1 - Project A

Allotment = 25

#### Demonstration







#### **BOP Changes**

## **Change BOP**



- BOPS are modified on the FM066 screen
   ☑ Change box indicates changes to a plan
- Change BOPs must reference an existing <u>approved</u> plan
  - CANNOT make a change to a change BOP
    - Must be the initial BOP
- Currently 3 change codes
  - ADJUST Other Adjustments to BOPS
  - TRNSFR Allotment Transfers between Organizations
  - RCADJ Reclassification Adjustment
- Summary Screens -- Detail & Object Class
  - Available at Plan and Transaction levels
  - Use Detail to copy transaction(s) over
    - Unless adding a new line/object class

# **BOP Numbering**

- Initial BOP has the Change Order (C/O) number of zero (0)
  - Any subsequent changes are numbered sequentially
- Plan/Change Order numbers
  - System assigned upon saving transactions
- Plan numbers assigned to ACCS
- Transaction numbers
  - System assigned upon saving transactions
  - Linked to a specific BOP transaction

## **Change Order Numbering**

- **BOP changes reference the original BOP Plan#**
- All changes must reference an existing approved plan
- Change Order (C/O) number is automatically incremented
- ACCS remains the same for all changes to a plan

Budget Operating Plan Transaction Screen (FM066 VER-3.0.0.3)           Budget Control         Budget Detail           Summary By Details         Summary By Objects	
Bureau Code       Image       Name       NOAA       Trans No       212502         Fund Code       1062       Title       NOAA PAC 1319/211460       Internal         Fiscal Year       19       Appropriation Symbol       1319/211460       Internal         Plan       Change       Code       NONE       No       219       0       Populate Detail         Template Code       NONE       Corresponding Orgs       00       00       00       00       00         Budget Operating Plan Transaction Screen (FM066 VER-3.0.0.3)       Budget Control       Budget Detail       Summary By Details       Summary By Objects	Initial Plan 1 <sup>st</sup> Change Order
Bureau Code     Image: Name     NOAA     Trans No       Fund Code     1062     Title     NOAA PAC 1319/211460     Title       Fiscal Year     19     Appropriation Symbol     1319/211460     Report	214356 2 <sup>nd</sup> Change emal Order
Plan         Plan           Image         Code         TRNSFR         No         219         1         Populate Detail           Template Code         NONE         Corresponding Orgs         40         14         0000         00         00	I (FM066 VER-3.0.0.3)
Fund Code 1062 Title Fiscal Year 19 App Plan	e NOAA PAC 1319/211460 Internal propriation Symbol 1319/211460 Report Notes de TRNSFR No 219 - 2 Populate Detail

## **Change Rules**

- Initial BOP
  - Can not be a negative amount
- Transfer BOP
  - Can not be a positive amount
- Change BOP
  - Can be negative, positive or zero
- Can not reduce a an Initial BOP to more than zero
  - Total BOP Amount OR Detail lines



## **Changes & Budget Months**

## **Budget Months**

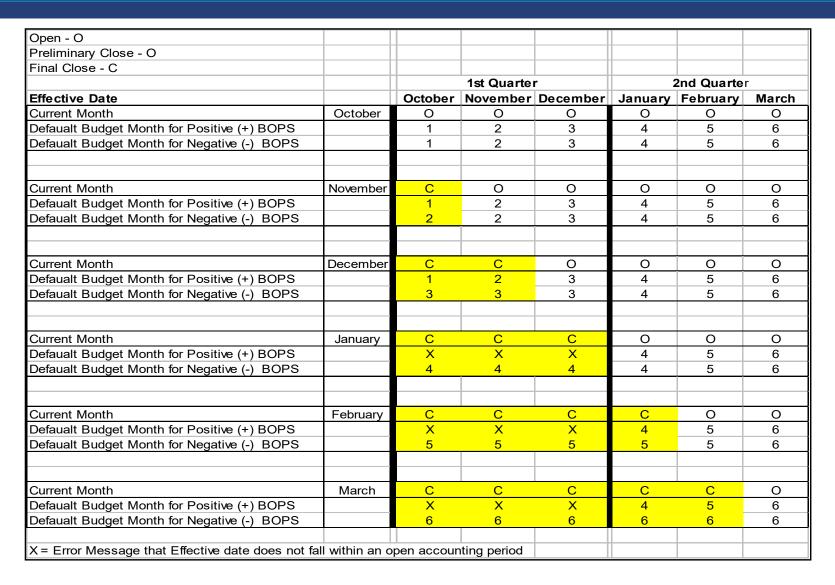


1	October
2	November
3	December
4	January
5	February
6	March
7	April
8	Мау
9	June
10	July
11	August
12	September
	2 3 4 5 6 7 8 9 10 11

#### Budget Month

- Transactions take Place
- Effective Date
  - Amounts Planned in the BOP
  - ALWAYS First of a Month
    - i.e. 01-OCT-2021
- Quarters
  - Close on or about 5<sup>th</sup> business day of the following month

#### Closed Months Effects on Budget Months





## **Example 1a – Initial BOP**

Effective Date	Budget Month	<u>Amount</u>
BOP# 1-0		
01-Oct-2021	1	250
01-Nov-2021	2	150
01-Dec-2021	3	200
01-Jan-2022	4	250

	FM166 Re	FM166 Report					
<u>Qtr 1</u> 600	<u>Qtr 2</u> 250	<u>Qtr 3</u>	<u>Qtr 4</u>				
000	200						

NOAA

#### Example 1b – Change BOP 1<sup>st</sup> Quarter Closed

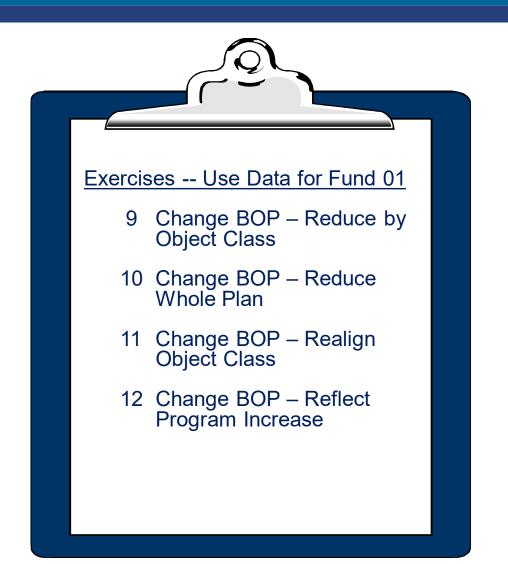


Effective Date	<u>Budget Month</u>	<u>Amount</u>
BOP# 1-0		
01-Oct-2021	1	250
01-Nov-2021	2	150
01-Dec-2021	3	200
01-Jan-2022	4	250
BOP# 1-1 (Total C	Change Amount = -	-350)
01-Oct-2021	4	-100
01-Jan-2022	4	-250

	FM166 Re	port	
<u>Qtr 1</u>	<u>Qtr 2</u> -350	<u>Qtr 3</u>	<u>Qtr 4</u>

#### Exercise







#### **Automatic Transfers**

## **Automatic Transfer**

- Is a systematic way to allow users to transfer money between organizations using the BOP screen (FM066)
- Automatic Transfer functionality has to be set up first
  - Fund Code must be established on the Transferring Org Mask Maintenance Screen (FM007) by the Budget Office
  - Each Fund Code is established with a default organization level at which allotments are automatically created
  - Masks are created for each combination of Bureau, Fund Code, Fiscal Year, and Direct/Reimbursable flag
- Automatic Transfer Constraints
  - Mask can only be set one way for each fund
  - Automatic Transfers do not apply to Internal Fund BOPS
  - Mask should match the Allotment level
    - Direct:
      - Fund; Line Office-FMC (Org 1&2); Program 1-4
    - Reimbursable:
      - Fund; Line Office-FMC (Org 1&2); Program 1-4; Project

# Automatic Transfer Example

BOP Transferring 10,000 Between Organizations

Transferring Organization <sup>1</sup> 06 02 0004 00 00 00 00 -10,000 <u>Corresponding Organization <sup>3</sup></u> 40 01 0002 00 00 00 00 (+10,000)

Allotments Created as a Result of Automatic Transfer

<u>06 02 0000 00 00 00 00</u> <sup>2</sup> -10,000 <u>**40 01** 0000 00 00 00 00 00 <sup>2</sup></u> +10,000

- 1 Org 06 02 0004 creates negative BOP
- 2 Automatic Transfer reduces FMC 06 02 and increases FMC 40 01
- 3 FMC 40 01 creates a positive BOP getting the new money

The BOP can reference lower then the FMC level, but the allotment will only go to the FMC Level

### Budget Months & Automatic Transfers



<u>Allotment</u>	Effective Date	<b>Organization</b>	<u>Amount</u>						
1-0	Oct 01, 2021	06-02	<b>10,000</b> <sup>1</sup>						
1-1	Oct 01, 2021	06-02	-10,000 <sup>4</sup>						
1-1	Oct 01, 2021	40-01	10,000 4						
BOP	Effective Date	<u>BM</u>	<u>Amount</u>						
Org 06-02									
Plan 5-0	Jan 01, 2022	4	10,000 <sup>2</sup>						
Plan 5-1	Jan 01, 2022	7	-10,000 <sup>3</sup>						
Org 40-01									
Plan 6-0	Apr 01, 2022	7	10,000 <sup>5</sup>						

1	Original Allotment to FMC 06-02 – Oct 2021
2	Initial BOP for FMC 06-02 – entered in Oct 2021, planned for Jan 2022
3	Change BOP – Transfer from FMC 06-02 to FMC 40 01 – created in April 2022
4	Allotment changes for Transfer from LO 06-02 to LO 40-01 - created in April 2022
5	New BOP – Transfer from LO 06-02 - created in April 2022

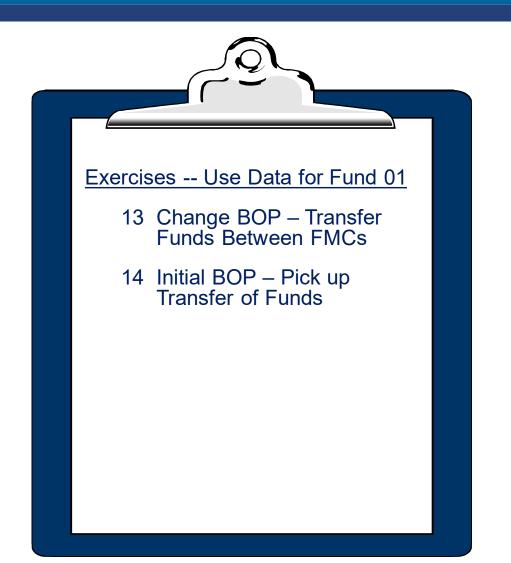
### Allotment Created by BOP Transfer

Allotments (FM063 VER-4.1.0.0)	_ <b>_</b> X	
Bureau Code       Id       NOAA         Fund Code       1073       NOAA ORF 1320/211450         Fiscal Year       20       Appropriation Symbol       1320/2         Program Code       02       30       00       001       Descr       MARIN         Trans:       Amount       0.00       No.       155	MAMMALS SEA TURTLES & OTH Notes < U8 >	Transfer BOP Number
Approval: Y By T J FONTE	Date 30-OCT-2019	
	Project Code         Object Class         UDF         D           0         0000000         000         00         00         00         00         000         00         P         •           Percent         0.000         000         00         00         00         000         00         000         00	One positive amount One negative amount Two different LO/FMCs
	0CT-2019 30-SEP-2020 0.00	

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#### Exercise







## **Reimbursable BOPs**

# **Reimbursable Process**

- NORR
- Need to fill out the Reimbursable Agreement screen
- Required to fill out the Allotment/Unfilled Customer Order request form
  - Submit copy to the Finance Office who will forward to the Budget Office
- Budget Office enters the allotment for the project
- BOP prepared after allotment is entered
- Additional information on the Reimbursable process
  - CBS website -- click on link for Reimbursables
    - <u>http://www.corporateservices.noaa.gov/finance/reimburse.html</u>
  - CBS Reimbursable training
    - Computer Based Training (CBT) on Commerce Learning Center
      - Being Updated

## **Reimbursable BOPs**

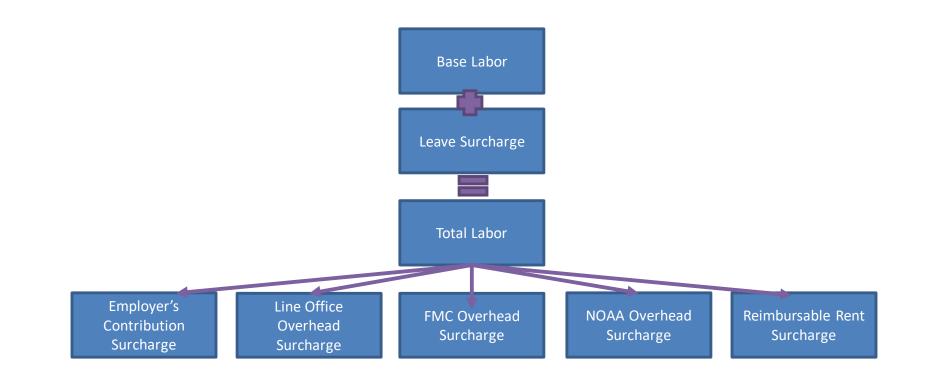


- Entered at Project level
- Enter Temporary Work Authority (TWA) or Reimbursable Agreement # in Reimbursable field
  - TWAs require a Change BOP
    - Record actual Agreement #
    - Update amount, if necessary
  - Reimbursable Agreement # field
    - Needs to be entered

# Leave Surcharges

- Direct Funds
  - Line Office Overhead
  - FMC Overhead
- Reimbursable Funds
  - Leave
  - Employer's Contribution
  - Line Office Overhead
  - FMC Overhead
  - NOAA Overhead
  - Reimbursable Rent

#### How Leave Surcharges Work for Reimbursable BOPs



NOAA

## **Base Labor Calculation**



- Calculation
  - Labor: \$50,000 Leave Surcharge Rate: 20%
  - Labor Base: \$50,000 / 1.20 = \$41,666.67
  - Surcharge is rounded up to the nearest \$10.
    - \$41,666.67 becomes = \$41,670

Total Labor = Labor Base + Leave Surcharge

- \$50,000 = \$41,670 + \$8,330

## **BOP Screen with Leave Surcharges**



	a Budget Operatin	ng Pla	n Tr	ansaction \$	Screen (FM066 VER	-3.0.0.3	3)								_ [
Labor	Budget Control		Bu	dget Detail	Summary By Det	ails S	Summary By	Objects							
Base	Effective Date	BM.	D	Percent	Amount	Unit	Qty	S Code	S Rate	Ot	ject	Clas	sF	Pool	
Leave	01-JUN-2019	09	A	9.301	5,000.00	FTE	.25				10	_	_	>	
Surcharge	01_ILIN_2019	09	Α	1 860	1,000.00	FTE	.00	TRNLV	20.00	11	60	00	00	>	
our churge	01-JUN-2019	09	Α	2.679	1,440.00	<u> </u>		TRNEC	24.00		¦		00	>	
Employer's 🗕	01-JUN-2019	09	A	1.116	600.00			TRNFMC	10.00		—	¦	00	>	
	01-JUN-2019	09	A	1.674	900.00	<u> </u>		TRNNO	15.00		¦	—	00	>	
Contributions	01-JUN-2019	09	A	1674	900.00	I		TRNLO	15.00		¦	¦	00	>	
544	01-JUN-2019	09	A	1.116	600.00	FIE	00.	TRNRR	10.00	23	19	20	00	>	-
FMC Overhead		Tota	als	100.000	53,760.00		1.00	Ap	ply Surch	arge	[	Dele	te Su	rchar	je
		1st (	Q.IT		2nd Qtr	3rd	d Qtr	4	th Qtr				Total		
NOAA Overhead	Transaction Cumulative			0.00	0.00		13,440.00		40,32	0.00				53,76 53,76	
LO	2TRN5RA	P	00	02 01	01 000 30 01	0000	00 00 0	00 00	000000		00	00	00	00	
Overhead	Begin Da	ate 0	1-AF	PR-2019	End Date	30-SE	EP-2019	Pool B	Balance		1	24,9	24,89	0.00	
evenieud	Object Descr PERS COMP LEAVE SURCHARGE														
Reimbursable Rent								*Re	eimb	ur	sał	ble	2		

#### Exercise



